# Appendix A Notice of Preparation and Comments Received

#### **Appendix A** contains the following materials:

- Notice of Preparation (NOP) for the Draft Supplemental Environmental Impact Report (September 2005);
- Summary of oral comments received during the public scoping meeting (held on September 14, 2005); and
- Written comments received on the NOP (four letters were received as listed in Table A-1).

Table A-1
List of Written Comments Received on the Notice of Preparation

Date	Commentor
9/20/2005	Michael Prather
9/20/2003	Owens Valley Committee
	Stephen Jenkins, Assistant Chief
9/28/2005	California State Lands Commission, Division of
	<b>Environmental Planning and Management</b>
10/6/2005	Phil McDowell, Interim Director
10/0/2003	Inyo County Water Department
11/1/2005	Alan Miller, Chief, North Basin Regulatory Unit
11/1/2003	Lahontan Regional Water Quality Control Board

#### **Summary of Oral Comments Received at the Public Scoping Meeting**

A public scoping meeting was held on September 14, 2005 at the City of Los Angeles Department of Water and Power offices in Bishop for the Lower Owens River Project Draft Supplemental Environmental Impact Report. In addition to LADWP and consultant staff, attendees included Michael Prather (Owens Valley Committee) and Greg James (Inyo County). Bird survey data were submitted at the meeting by Mr. Prather, which is included in this appendix. The following oral comments and questions were received during the meeting:

- When will document be ready?
- Who was on the mailing list for the NOP?
- Impacts would occur outside of the LORP area (on State lands).
- Concerned about depicting the existing biological conditions adequately, especially for birds. Data have been collected by Audubon, volunteers, and PRBO. Concerned that

PRBO studies were targeted for certain species such as snowy plover and PRBO studies occurred at a time when study area (for the Supplemental EIR) was dry. Study area usually dries up in May. Water does not start coming out the end till it cools down. PRBO studies looked more into the vegetated Delta because there are no outflows when they surveyed. Commentor will submit bird data that covers the study area in the winter. In addition, at least one season's worth of surveys October through May should be completed, unless there are other available data for the winter period. Commentor will ask others such as Audubon, although they do not necessarily walk out to the study area there when there is water. If there are data on birds other than PRBO report, they should be cited.

- Regarding flow conditions, photographs would be able to cover some information, but there is no gage there. Uncertain how one can quantify that flow.
- With respect to the dust control shallow flood areas, it is appropriate to say that they are part of the existing conditions. However, unless there is dedicated mitigation in perpetuity in the dust control areas, dust control zone cannot be used mitigate impacts in study area. Dust control method may be changed to gravel.
- Will Inyo County be a responsible agency?
- Nutrient flows need to be quantified (productivity for algae and flies). Dust control zones grow a lot of flies and have birds, but they don't have the nutrient load that the study area (river) gets.
- It would be important for Inyo County to know when the Supplemental EIR would be completed so that County could adopt the document.
- Will there be any primary research for algae and brine flies? David Herbst at Sierra Nevada Aquatic Research Lab would be the expert for insects.
- This year, the outflow area was under water because of the high water year. But water retreats quickly when it gets warmer then the brine flies start hatching. The importance of the area is a little bit in the fall and in the winter. There are hundreds of ducks, some shorebirds. In April, there are good numbers of shorebirds (migrants, sandpipers) when there is some outflow still.

# **Notice of Preparation**

To: Agencies, Organizations, and Interested Parties

Subject: Notice of Preparation of a Draft Supplemental Environmental Impact Report on the

Lower Owens River Project in Compliance with Title 14, (CEQA Guidelines) Sections

15082(a), 15103, and 15375 of the California Code of Regulations

The City of Los Angeles Department of Water and Power (LADWP) will be the Lead Agency under the California Environmental Quality Act (CEQA) for the preparation of a Supplemental Environmental Impact Report (Supplemental EIR) for the Lower Owens River Project (LORP).

The Supplemental EIR will amend the Final EIR for the project (State Clearinghouse No. 2000011075), which was completed and published by LADWP on June 23, 2004 and certified by the City of Los Angeles Board of Water and Power Commissioners on July 20, 2004.

The description, location, and potential environmental effects of the project are summarized below. Documents related to the proposed project are available for review at LADWP offices in Bishop (see contact information below).

Project Title: Lower Owens River Project (LORP)

Project Location: The LORP area is in the Owens Valley in the eastern Sierra Nevada (Inyo County, California). The area includes approximately 62-river miles of the Lower Owens River and adjacent areas. The northern boundary of the LORP area is the River Intake structure, and the southern boundary is the Owens River Delta. The project area encompasses much of the valley floor east of the Los Angeles Aqueduct and west of the Inyo Mountains. The specific location of interest for the Supplemental EIR is the Owens Lake "brine pool transition area."

Project Description: The proposed project description for the LORP has not changed from that described in the Final EIR. LORP is a large-scale habitat restoration project that will be implemented through a joint effort by LADWP and Inyo County. The overall objective of the LORP is to establish/enhance and maintain healthy, functioning ecosystems in the four geographic areas of the LORP for the benefit of biodiversity and threatened and endangered species, while providing for the continuation of sustainable uses such as recreation, livestock grazing, agriculture, and other activities.

LORP includes: restoration of the Lower Owens River by providing flows to the river to enhance fish, wetland, and riparian habitats; creation of new wetlands through seasonal flooding at the Blackrock Waterfowl Habitat Area; release of flows to the Delta Habitat Area to maintain and enhance wetlands; and modification of grazing practices on LADWP leases adjacent to the river.

A detailed description of the proposed project is provided in the Final EIR dated June 23, 2004, which can be reviewed at the following locations: LADWP offices in Bishop (see contact information below); LADWP offices in Los Angeles (111 North Hope Street, Room 1468, Los Angeles, California 90012); and on the LADWP website at: <a href="http://ladwp.com/ladwp/cms/ladwp005749.jsp">http://ladwp.com/ladwp/cms/ladwp005749.jsp</a>.

Background: LORP was identified in a 1991 Environmental Impact Report (1991 EIR) as mitigation for impacts related to groundwater pumping by LADWP from 1970 to 1990. The project was augmented in a Memorandum of Understanding (MOU), signed in 1997 by LADWP, Inyo County, California

Department of Fish and Game, California State Lands Commission, Sierra Club, and the Owens Valley Committee. The MOU describes the general goals of the LORP, timeframe for development and implementation, and specific actions. It also provides certain minimum requirements for the LORP related to flows, locations of facilities, and habitat and species to be addressed.

Based on further negotiations amongst the MOU parties, additional details related to the LORP project description and schedule were specified in a February 2004 Stipulation and Order (Case Number S1CVCV01-29768, Sierra Club and Owens Valley Committee v. City of Los Angeles et al., February 13, 2004).

In June 2004, LADWP completed and published the Final EIR for the LORP, and the City of Los Angeles Board of Water and Power Commissioners certified the Final EIR and adopted the project on July 20, 2004; the Notice of Determination was filed on July 22, 2004. On October 6, 2004, a lawsuit was filed by the Sierra Club challenging the adequacy of the Final EIR with respect to analysis of project impacts on an area described as the "brine pool transition area." The "brine pool transition area" is not a clearly delineated area, but is located south of the vegetated wetlands of the Owens River Delta and is a portion of the brine pool within the Owens Lake. The brine pool is a broadly concave, depressed area of barren substrate, evaporative deposits, and brine. Parts of the brine pool are intermittently flooded through flows from the Owens River Delta and other flows.

As a result of the lawsuit, in July 2005, a stipulated judgment was entered in Inyo County Superior Court (Case Number S1CVPT04-37217, Sierra Club v. City of Los Angeles et al., July 25, 2005). The stipulated judgement requires LADWP to:

- Prepare and circulate for public review and comment a focused environmental analysis that addresses the impacts of the LORP to the "brine pool transition area."
- Proceed with construction of the LORP-related facilities (including the pump station) and implementation of the LORP, but postpone the operation of the pump station pending consideration and certification of the focused environmental analysis.

Supplemental EIR Focus: The Supplemental EIR will document the focused environmental analysis required by the July 2005 judgement. The Supplemental EIR will focus on evaluation of impacts on the "brine pool transition area," and will include detailed description of the existing biologic resources and hydrologic conditions (at the time of publication of this NOP for the Supplemental EIR), detailed description of the change in hydrologic and habitat conditions expected under LORP, and analysis of potential impacts on wildlife, particularly birds.

<u>To Agencies:</u> We request the views of your agency as to the scope and content of the environmental information which is relevant to your agency's statutory responsibilities in connection with the proposed project. Your agency may need to use the Supplemental EIR prepared by LADWP when considering your permit or other approval for the project.

To Organizations and Interested Parties: Comments and concerns regarding the scope and content of the environmental information to be included in the Supplemental EIR are requested from organizations and individuals.

Scoping Meeting: A public scoping meeting will be held to receive oral comments on the scope and content of the Supplemental EIR. Written comments will also be accepted at this meeting. The scoping meeting will be held:

Wednesday September 14, 2005 at 6:00 p.m.

City of Los Angeles Department of Water and Power (LADWP)

Multi-Purpose Room

300 Mandich Street

Bishop, California 93514

The public review period for the Notice of Preparation is scheduled to begin on September 7, 2005 and end on October 6, 2005. Due to the time limits mandated by State law, your response must be sent at the earliest possible date but no later than 30 days after receipt of this notice. Please indicate a contact person in your response, and send your response to the address below:

Mr. Clarence Martin
City of Los Angeles Department of Water and Power (LADWP)
300 Mandich Street
Bishop, California 93514
Phone: (760) 872-1104

Fax: (760) 873-0266

Sem.	of Confl	9/1/05
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Manger, Los Angeles Aqu	ueduct Business Group	

Reference: California Code of Regulations, Title 14, (CEQA Guidelines) Sections 15082(a), 15103, 15375.

Title

#### Submitted by Mike Prather at LORP SEIR NOP Scoping Meeting, 9/14/2005

#### Methodology:

Walking surveys from the junction of the two delta channels south following the water for as far as you can walk in the mud - approximately 1.5 miles. Equipment - 7X binoculars and 22X spotting telescope. Data sent to Manomet Conservation Center, Manomet, MA (as part of the International Shorebird Survey-Fall1999 through Spring2002.) and CADFG, Bishop Office.

#### Data: (fieldwork by Michael Prather)

#### 1996Mar23 Delta outflow

- 1 Long-billed Dowitcher
- 9 Greater Yellowlegs
- 1 Snowy Ployer
- 170 Least Sandpiper

## 1996May06 Delta outflow

- 30 American Avocet
- 12 Black-necked Stilt
- 2 Western Sandpiper
- 6 Mallard
- 30 Snowy Plover (3 chicks)
- 48 Least Sandpipers
- 62 Semi-palmated Ployer
- 1 Greater Yellowlegs
- 2 Northern Pintail
- 8 Cinnamon Teal
- 9 Dowitcher spp (unidentified)
- 6 Red-necked Phalarope
- 3 Snowy Egret

#### 1999Aug17 Delta outflow

- 2 Solitary Sandpiper
- 1 Willet
- 950 Western/Least Sandpiper (mixed flock)

#### 1999Aug24 Delta outflow

- 1 Snowy Plover
- 6 Semi-palmated Plover
- 26 Killdeer
- 1 Solitary Sandpiper
- 1202 Western Sandpiper
- 120 Least Sandpiper
- ! Dowitcher spp.
- 100 Western/Least Sandpipers (mixed flock)
- 2 Turnstone spp (unidentified)

#### 1999Aug29 Delta outflow

- 1 Semi-palmated Ployer
- 150 American Avocet

- 400 Western Sandpiper
- 32 Phalarope spp.
- 700 Western/Least Sandpiper (mixed flock)

#### 1999Sept12 Delta outflow

- 1 Black-bellied Ployer
- 1 Snowy Plover
- 20 Killdeer
- 30 Black-necked Stilt
- 1000 American Avocet
- 10 Long-billed Curlew
- 80 Western Sandpiper
- 30 Least Sandpiper
- 1 Pectoral Sandpiper
- 7 Red-necked Phalarope
- 5000 Western/Least Sandpiper (mixed flock)

#### 1999Sept26 Delta Outflow

- 1 Black-bellied Plover
- 500 American Avocet
- 2 Greater Yellowlegs
- 1 Willet
- 2 Bairds Sandpiper
- 4 Dowitcher spp.
- 11 Phalarope spp.
- 7000 Western/Least Sandpiper (mixed flock)

#### 1999Oct17 Delta outflow

- 4 Black-bellied Ployer
- 31 Killdeer
- 1 American Avocet
- 20 Greater Yellowlegs
- 4 Long-billed Curlew
- 70 Least Sandpiper
- 180 Dunlin
- 1770 Western/Least Sandpipers (mixed flock)

#### 1999Oct23 Delta Outflow

- 3 Snowy Plover
- 51 Killdeer
- 85 American Avocet
- 11 Long-billed Curlew
- 15 Western Sandpiper
- 1200 Least Sandpiper
- 1050 <u>Duck spp.</u> (a distance on wet playa)
- 82 Snow Goose

#### 2000Jan03 Delta outflow

- 33 Killdeer
- 1 Long-billed Curlew
- 762 Least Sandpiper

- 8 Dunlin
- 1 Prairie Falcon
- 950 Snow Goose
- 1000 Duck spp.

#### 2000Mar25 Delta outflow

- 7 Black-bellied Plover
- 4 Snowy Plover
- 50 American Avocet
- 80 Least Sandpiper
- l Dowitcher spp.

#### 2000April02 Delta outflow

- 9 Snowy Ployer
- 7 Killdeer
- 202 American Avocet
- 1 Long-billed Curlew
- 8 Dowitcher spp.
- 1 Wilsons Snipe
- 39 Western/Least Sandpiper (mixed flock)

#### 2000April09 Delta outflow

- 691 American Avocet
- 2 Killdeer
- 2 Whimbrel
- I Long-billed Curlew
- 10 Western Sandpiper
- 55 Least Sandpiper
- 8 Dowitcher
- 4000 Western/Least Sandpiper (mixed flock)

#### 2000April12 Delta outflow

- 10 Black-necked Stilt
- 1 Whimbrel
- 2 Long-billed Curlew

#### 2000April21 Delta outflow

- 2 Black-billed Plover
- 8 Snowy Plover
- 6 Semi-palmated Plover
- 24 Killdeer
- 1000 American Avocet
- 3700 Western/Least Sandpiper (mixed flock)

#### 2000May20 Delta outflow (central channel dry)

- 12 Snowy Ployer
- 1 Killdeer adult w/ 4 chicks
- 4 American Avocet
- 11 Phalarope spp.
- 1 Peregrine Falcon

#### 2000June03 Delta outflow (no water reaching transition or brine pool)

4 Killdeer

**2000July24** Delta outflow (small flow from delta channel junction for 300 meters. This is within the LORP Delta Habitat Area)

0 birds

**2000Aug01** Delta outflow (water braiding out from delta 30-40 meters wide for approximately 1.0 mile; few flies)

4 Killdeer

2000Aug14 Small flow of water reaching the playa. Few brine flies, few shorebirds. 2000Aug22 Delta outflow (water flowing from delta ~1.5 miles; few brine flies)

- 1 Solitary Sandpiper
- 6 Least Sandpiper
- 1 Peregrine Falcon

#### 2001Aprl01 Delta outflow

- 3 Snowy Ployer
- 254 American Avocet
- 2 Greater Yellowlegs
- 40 Western/Least Sandpiper (mixed flock)

#### 2001April15 Delta outflow

16 Snowy Plover

2 Killdeer

500 American Avocet

2000 Western/Least Sandpiper (mixed flock)

#### 2001April22 Delta outflow

- 7 Snowy Plover
- 1 Semi-palmated Plover
- 1 Greater Yellowlegs
- 72 Western/Least Sandpiper (mixed flock)
- 1 Peregrine Falcon

#### 2001May06 Delta outflow

- 2 Snowy Ployer
- 1 Black-necked stilt
- 7 American Avocet
- 6 Western Sandpiper

2001May20 No water reaching the playa from the delta. PRBO had several snowy plover nests immediately west of west side delta road within the LORP delta habitat area.

0 birds

2001June02 No water reaching playa. Snowy plover seeps on west side are dry.

0 birds

2001June14 No water reaching playa. Snowy ployer seeps on west side are dry.

0 hirds

2001.June22 No water reaching playa. Snowy ployer seeps on west side are dry.

0 birds

2001 Aug20 Delta completely dry top to bottom. No water reaching playa.

0 birds

2001Sept01 Delta completely dry top to bottom. No water reaching playa.

0 birds

2001Sept15 Water reaching end of vegetation (near junction of two channels). No water on playa.

2 Killdeer

#### 2001Oct26 Delta outflow

0 birds

Zone 2 was operational November, 2001. Zone 1 was operational in the winter of 2002 (December 2002 or January 2003?)

**2002 Jan 13** Delta outflow - transition to brine pool area within LORP and 0.5 miles south of convergence of the two delta channels (~2,000 feet south of LORP Delta Habitat Area boundary).

- 20 Snowy Plover adults.
- 17 Dunlin
- 87 Least Sandpipers
- 12 Western Sandpipers
- 200 Snow Goose
- 40 <u>Duck</u>spp. (unidentified)

#### 2002Feb02 Delta outflow

- 1 Snowy Ployer
- 34 Mallard
- 8 Greater Yellowlegs
- 40 American Avocets
- 800 Least Sandpipers
- 2 Northern Harrier
- 300 Snow Goose
- 63 Duck spp. (unidentified)

#### 2002Marl1 Delta outflow

2 Black-bellied Plover

#### 2002April25 Delta outflow

- 2 Killdeer
- 11 American Avocet
- 134 Least Sandpiper

#### 2002May03 Delta outflow

- 1 Black-bellied Ployer
- 13 Snowy Plover
- 14 Semi-palmated Plover
- 1 Willet
- 1 Spotted Sandpiper
- 600 Western Sandpiper
- 35 Least Sandpiper
- 2 Pectoral Sandpiper
- 75 Western/Least Sandpiper (mixed flock)
- 32 California Gull

2003Oct26 Water seen leaving the delta and braiding across the playa. No birds. Not sure when water began flowing from the delta.

#### END OF DATA

-2 %

Additional information regarding the value of the delta outflow

- 1.) "The Owens River Delta is very important for shorebirds and waterbirds when it has water, however there was no outflow during most of the fall 2001 survey period. In spite of a paucity of water, Owens River Delta had the highest number of birds during spring surveys and the second highest during fall surveys for all years combined."

  Contribution 984 Point Reves Bird Observatory
- 2.) Two nests found close to the delta western edge and within the LORP Delta Habitat Area.

Summary of Snowy Plovers at Owens Lake, April-August, 2000 October 2000 Point Reyes Bird Observatory

- 3.) One nest found within the Delta Habitat Area Summary of Surveys of Snowy Plovers at Owens Lake; Preliminary Results for March 15-May 31, 2001 Point Reves Bird Observatory
- 4.) I nest found in area immediately south (outside) of LORP Delta Habitat Area boundary.

10 broods found in same locatio Summary of Surveys for Snowy Plovers at Owens Lake 2001. Point Reves Bird Observatory, October 15, 2001



September 20, 2005

Subject: Owens Valley Committee and Sierra Club comments for the NOP of the Draft Supplemental Impact Report on the Lower Owens River Project.

#### Comments:

- 1.) There is a gap in the data needed to adequately describe the existing biological condition particularly for birds. Previous surveys took place when the study area was dry and were directed at a narrow range of species. We have included our bird data and methodology, but suggest that further surveys occur from October 2005 through May 2006. We suggest the use of the Point Reyes Bird Observatory.
- 2.) There is a gap in the hydrological data needed to describe the existing condition. Flows from the delta should be measured.
- 3.) Dust control Zones 1 and 2 are part of the current biological condition, but aren't a mitigation for delta outflow (transition to brine pool) impacts unless appropriate acreages are dedicated in perpetuity for wildlife as well as dust.
- 4.) No physical components of the LORP provide comparable offsetting mitigation for the impacts to wildlife in delta outflow area (transition to brine pool).
- 5.) The study area is entirely on State Lands.
- 6.) Inyo County should be listed as the Responsible Agency.

This concludes our comments,

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Michael Prather Policy Coordinator Owens Valley Committee

> Drawer D Lone Pine, CA 93545 760.876.1845 ovc@lonepinetv.com

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Michael Prather Drawer D Lone Pine, CA 93545 760.876.5807 prather@qnet.com FAX 760.876.1845 www.ovcweb.org

- Resident of Inyo County since 1972.
- Actively working on land and water issues in the Owens Valley since 1980 with the Owens Valley Committee, Eastern Sierra Audubon and Sierra Club.
- Retired public school teacher taught in Death Valley and Lone Pine for 30 years.

1970 BS Biology CSU Chico 1972 MS Botany CSU Chico

- 1.) Sapphos Environmental Owens Lake Dust Environmental Impact Report (EIR), wildlife-birds, 1995-1996
- 2.) Point Reyes Bird Observatory (PRBO) Owens Lake Snowy Plover / shorebird surveys 2001, 2002 and 2003 field seasons.
- 3.) PRBO Pacific Flyway Project Owens Lake 1989-1994
- 4.) USFWS Breeding Bird Surveys since 1973 2002
- 5.) National Audubon Society Christmas Bird Counts-since 1970
- 6.) International Shorebird Survey, Owens Lake, [Manomet Conservation Center, MA] 1999-2002
- 7.) U. S. Shorebird Conservation Plan authored the Owens Lake section.
- 8.) Fall 2002 and spring 2003 Sapphos Environmental and the Great Basin Unified Air Pollution Control District for bird surveys at Owens Lake for a revised Dust Mitigation EIR.
- 9.) 30 years teaching with Death Valley and Lone Pine Unified School Districts. Elementary grades and middle school science, retired.
- 10.) Spring 2003 bird surveys on the Lower Owens River for the PRBO.
- 11.) Spring 2005 bird surveys on the Lower Owens River for the PRBO
- 12.) International Shorebird Survey, Owens Lake, [Manomet Conservation Center, MA] Spring2005-Fall2005

STATE OF CALIFORNIA

ARNOLD SCHWARZENEGGER, Governor

CALIFORNIA STATE LANDS COMMISSION

100 Howe Avenue, Suite 100-South Sacramento, CA 95825-8202



PAUL D. THAYER, Executive Officer (916) 574-1800 FAX (916) 574-1810 Relay Service From TDD Phone 1-800-735-2929 from Voice Phone 1-800-735-2922

September 28, 2005

#### **FAX TRANSMITTAL**

# **CALIFORNIA STATE LANDS COMMISSION DIVISION OF ENVIRONMENTAL** PLANNING AND MANAGEMENT

PHONE: (916) 574-1890 FAX: (916) 574-1885

FROM:

Madeline Cavalieri

PHONE NUMBER:

(916) 574-1956

TO:

Clarence Martin, LADWP

PHONE NUMBER:

FAX NUMBER:

760-873-0266

TOTAL PAGES

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1 + pages

COVER): MESSAGE:

Comment letter for NOP for the Lower

Owens River Project, SCH#: 2000011075

STATE OF CALIFORNIA

ARNOLD SCHWARZENEGGER, Governor

CALIFORNIA STATE LANDS COMMISSION 100 Howe Avenue, Suite 100-South Sacramento, CA 95825-8202



September 28, 2005

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File Ref: SCH 2000011075

Nadell Gayou The Resources Agency 901 P Street Sacramento, CA 95814

Clarence Martin City of Los Angeles Department of Water and Power 300 Mandich Street Bishop, California 93514

Dear Mr. Martin:

Subject: Notice of Preparation (NOP) for the Lower Owens River Project

(LORP)

This responds to your request for comments from the California State Lands Commission (CSLC) on the NOP for the preparation of a Supplemental Environmental Impact Report (EIR) for the LORP at Owens Lake. The specific location of interest for the Supplemental EIR is the Owens Lake "brine pool transition area."

As you are aware, upon admission to the Union in 1850, California acquired nearly four million acres of sovereign land underlying the State's navigable waterways. Such lands include, but are not limited to, the beds of more than 120 navigable rivers and sloughs, nearly 40 navigable lakes, and the three-mile wide band of tide and submerged land adjacent to the coast and offshore islands of the State. The CSLC holds its sovereign interest in these lands subject to the Public Trust for commerce. navigation, fisheries, open space, and preservation of natural environments, among others. The CSLC is particularly concerned with the natural resources and public recreational opportunities of lands under its jurisdiction.

The proposed project identified in the NOP includes Owens Lake, which is sovereign land of the State of California as described above. The CSLC has a legal responsibility for, and a strong interest in, protecting the ecological and Public Trust

Clarence Martin

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September 29, 2005

values associated with the State's sovereign lands, including the use of these lands for habitat preservation, open space and recreation. Proposed development located within Owens Lake would be subject to the CSLC's application process and the Commission would be a Responsible Agency under the California Environmental Quality Act (CEQA).

As previously advised, the document should discuss the full range of environmental issues required under CEQA, including, but not limited to, water quality and hydrology, including runoff, sedimentation, degradation, erosion, and drainage; biology, including, native, rare, endangered, and threatened plant, animal, and aquatic species, and species of special concern; and the loss of wetland and upland habitats.

All studies which may be needed to evaluate the environmental effects of the proposed project, including biotic studies and inventories of plans, animals and aquatic resources, should be conducted as part of the preparation of the Supplemental EIR. Relevant project alternatives to reduce the significant effects to a level of insignificance or proposed mitigation measures that will be incorporated into the project should be included in the document. Maps, charts or other graphics should also be included to illustrate the location of biotic species and their habitats in the relation to the project site, and the proposals for their protection.

Additionally, enclosed are comments on the DEIR/EIS that were previously prepared by the CSLC in our letters of February 29, 2000 and January 13, 2003 each of which is incorporated herein by this reference. We also incorporate herein any additional comments that may be submitted by the Office of the Attorney General on behalf of the CSLC.

Further, on December 9, 2004, the CSLC authorized the issuance of a General Lease - Public Agency Use, Lease No. PRC 8576.9, for the installation and maintenance of a 34.5kV overhead electrical transmission facility located on sovereign land at Owens Lake and the placement of two stream gages in the Owens River Delta as components of the LORP. It is our understanding that the proposed brine pool transition area is located south and some distance from the lease premises in the Owens River Delta area. Once staff has reviewed the Supplemental EIR, the City will be advised if an application to amend the existing lease will be required for this additional component of the LORP.

We appreciate the opportunity to comment on the NOP and look forward to our review of the draft document. If you have any questions concerning the CSLC's leasing process, please contact Susan Young at (916) 574-1879. For questions concerning the proposed environmental document, please contact Judy Brown at (916) 574-1868

Sincerely,

Stephen Jenkins, Assistant Chief Division of Environmental Planning and

Management

STATE OF CALIFORNIA

GRAY DAVIS, Governor

CALIFORNIA STATE LANDS COMMISSION 100 Howe Avenue, Suite 100-South Sacramento, CA 95825-8202



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> Contact Phone: (916) 574-1833 Contact FAX: (916) 574-1925

February 29, 2000

File Ref: SCH 2000011075

Gene L. Coufal City of Los Angeles, Department of Water and Power 300 Mandich Street Los Angeles, California 93514

Dear Mr. Coufal:

Subject:

Lower Owens River Plan SCH# 2000011075

This responds to your request for review and comments from the California State Lands Commission (CSLC) on the Notice of Preparation (NOP) for the Lower Owens River Plan Draft Environmental Impact Report (DEIR).

Upon admission to the Union in 1850, California acquired nearly four million acres of sovereign land underlying the State's navigable waterways. Such lands include, but are not limited to, the beds of more than 120 navigable rivers and sloughs, nearly 40 navigable lakes, and the three-mile wide band of tide and submerged land adjacent to the coast and offshore islands of the State. The CSLC holds its sovereign interest in these lands subject to the Public Trust for commerce, navigation, fisheries, open space, and preservation of natural environments, among others.

The proposed project area includes the Owens River and Owens Lake, which are sovereign lands of the State of California as described above. The CSLC has a legal responsibility for, and a strong interest in, protecting the ecological and Public Trust values associated with the State's sovereign lands, including the use of these lands for habitat preservation, open space and recreation. Proposed development located within these waterways is subject to the CSLC's leasing process and the Commission is a Responsible Agency under the California Environmental Quality Act (CEQA).

The document should discuss the full range of environmental issues required under CEQA, including, but not limited to, water quality and hydrology, including runoff, sedimentation, degradation, erosion and drainage; biology, including native, rare,

Gene L. Coufal

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February 29, 2000

endangered, and threatened plant, animal, and aquatic species, and species of special concern; and the loss of wetland and upland habitats.

All studies which may be needed to evaluate the environmental effects of this project, including biotic studies and inventories of plants, animals, and aquatic resources, should be conducted as part of the preparation of the Draft EIR. Relevant impact analyses should be incorporated into the document. In addition, proposed project alternatives to reduce the significant effects to a level of insignificance or proposed mitigation measures that will be incorporated into the project should be included in the document. Maps, charts, or other graphics should also be included to illustrate the location of biotic species and their habitats in relation to the project site, and the proposals for their protection.

We appreciate the opportunity to comment and look forward to our review of the draft document. If you have questions concerning the CSLC's leasing process, please contact Barbara Dugal at (916) 574-1833. For questions concerning the proposed environmental document, please contact Betty Silva at (916) 574-1872.

Sincerely,

Mary Griggs, Assistant/Chief

Division of Environmental Planning

and Management

CC:

Barbara Dugal Betty Silva STATE OF CALIFORNIA

GRAY DAVIS, Governor

CALIFORNIA STATE LANDS COMMISSION 100 Howe Avenue, Suite 100-South Sacramento, CA 95825-8202



January 13, 2003

PAUL D. THAYER, Executive Officer (916) 574-1800 FAX (916) 574-1610 California Relay Service From TDD Phone 1-800-735-2922 from Voice Phone 1-800-735-2929

> Contact Phone: (916) 574-1880 Contact FAX: (916) 574-1885

File: Lower Owens River Project SCH# 2000011075

Mr. Clarence Martin Los Angeles Department of Water and Power 300 Mandich Street Bishop, CA 93514 FAX: 760-873-0266

Ms. Gail Louis
U.S. Environmental Protection Agency
75 Hawthorne Street, WTR-3
San Francisco, CA 94105

Subject: Draft Environmental Impact Report/Statement (DEIR/S), Lower Owens

River Project (LORP), November 1, 2002

Dear Mr. Martin and Ms. Louis:

The California State Lands Commission (CSLC) staff thanks you for the opportunity to comment on the subject DEIR/S. The LORP is compensatory mitigation required for impacts to wetland and riparian habitats resulting from groundwater pumping in the Owens Valley; impacts that a 1991 Final EIR considered difficult to quantify or mitigate directly. Preparation of this DEIR/S must be founded on a "project description" that mirrors that contained in an April 1997 Memorandum of Understanding (MOU) between the Los Angeles Department of Water and Power (LADWP), County of Inyo, CSLC, and other parties. The goal of the LORP, as stated in the MOU, is "the establishment of a healthy, functioning Lower Owens River riverine-riparian ecosystem, and the establishment of healthy, functioning ecosystems in the other physical features of the LORP, for the benefit of biodiversity and Threatened and Endangered species, while providing for the continuation of sustainable uses including recreation, livestock grazing, agriculture and other activities." (MOU, p. 8.)

The proposed project includes the Owens River and has potential significant impacts to the Owens Lake, which are sovereign lands of the State of California. The CSLC has a

<sup>&</sup>lt;sup>1</sup> Upon admission to the Union in 1850, California acquired nearly four million acres of sovereign land underlying the State's navigable waterways. Such lands include, but are not limited to, the beds of more than 120 navigable rivers and sloughs, nearly 40 navigable lakes, and the three-mile-wide band of tide and submerged land adjacent to the coast and offshore islands of the State. The CSLC holds its

CSLC Comments on LORP DEIR/S (SCH# 2000011075) January 13, 2003 Page 2 of 12

legal responsibility for, and a strong interest in, protecting the ecological and Public Trust values associated with the State's sovereign lands, including the use of these lands for habitat preservation, open space and recreation. Proposed development located within these waterways is subject to the CSLC's leasing process, and the CSLC is a Responsible Agency under the California Environmental Quality Act (CEQA).

The CSLC staff has reviewed the subject document and believes that the project as proposed in the DEIR/S does not meet the LORP goal specified in the MOU. The project description is the foundation on which the analyses of an EIR/S should be conducted. An inaccurate project description will, by definition, result in inaccurate analyses. The project, as defined within the MOU, is not carried forward into the subject EIR/S. As such, the document's analyses, even if they were adequate, do not address the actual project. Additional key areas of concern include: (1) the failure of the DEIR/S to provide for adaptive management and effective monitoring as required by the MOU and/or the CEQA; (2) the failure of the DEIR/S properly to set forth habitat goals that are consistent with the needs of indicator species listed in the MOU; and (3) the DEIR/S's repeated conclusion that "funding limitations" prohibit the LADWP from mitigating certain significant impacts to less than significant, and may also limit the ability of the LADWP and Inyo County to conduct the monitoring associated with the LORP. Staff also recommends that the LADWP thoroughly and promptly revise the DEIR/S. The LADWP has not prepared a DEIR that meets the requirements of the CEQA. The remedies now required add further delay to the LADWP's failure to meet the MOU deadline for completion of the DEIR. The result is that ongoing environmental harm attributed to the LADWP's groundwater pumping remains unmitigated.

The comments provided here and in Attachment 1, which are not exhaustive due to the extensive shortcomings of the DEIR/S, are submitted for your consideration and response. Please call Cy Oggins at (916) 574-1884 or Barbara Dugal at (916) 574-1833, if you have any questions concerning these comments.

Sincerely.

Dwight E. Sanders, Chief

Division of Environmental Planning and Management

#### Attachment

CC:

State Clearinghouse
Paul Thayer, Executive Officer
Jack Rump, Chief Legal Counsel
Cy Oggins
Barbara Dugal
Maurya Falkner
Jim Frey
Eric Gillies

CSLC Comments on LORP DEIR/S (SCH# 2000011075) January 13, 2003 Page 3 of 12

# **ATTACHMENT 1, ADDITIONAL COMMENTS**

#### **Key Concerns**

1) The DEIR/S does not adequately ensure that the LORP will be adaptively managed to achieve the goal specified in the MOU, and does not ensure that an effective mitigation monitoring program will be implemented as required by the MOU and the CEQA. Adaptive management is a critical element in the MOU. Section II.E of the MOU (p. 18) states:

"Monitoring sites and water flow gaging stations will be identified and a program for data collection, analysis, and reporting (which will identify pathways to allow feedback to indicate where adaptive modifications to management are necessary) will be described as part of this plan. Should the reported information reveal that adaptive modifications to the LORP management are necessary to ensure the successful implementation of the project, or the attainment of the LORP goals, such adaptive modifications will be made" (emphasis added).

Similarly, the LORP Ecosystem Management Plan (August 2002, pp. 68, 72, & 73) states:

"Successful adaptive management is dependent upon a monitoring program that provides a reliable measure of change in ecosystem components.... Under adaptive management, monitoring is not the last chapter of a plan; rather, monitoring and management plans are developed concurrently to form a single adaptive-management approach.... Adaptive management is the singular comprehensive approach for managing the river ecosystem in order to reach the desired goals of a healthy and functional ecosystem."

Although the DEIR/S acknowledges the importance of adaptive management and monitoring, it fails to provide for the implementation of a monitoring and adaptive management program that contains measurable performance criteria to ensure that the LORP goal will be met. An example of these deficiencies is the apparent failure of the DEIR/S to include monitoring requirements that would allow for scientific assessments of the progress of the LORP to achieve MOU goals such as: (1) the benefit to biodiversity and Threatened and Endangered Species and their habitats, (2) the continuation of sustainable uses, including recreation, grazing, agriculture, etc.; or (3) the creation of diverse natural habitats consistent with the needs of specified habitat indicator species.

Furthermore, there does not appear to be the necessary commitment by the LADWP to implement the proposed monitoring and adaptive management approach identified in the MOU, Ecosystem Management Plan, or DEIR/S. For example, the DEIR/S on page 2-4 states "To the extent funding is available, the County and LADWP will conduct the monitoring associated with the LORP..." (emphasis added).

CSLC Comments on LORP DEIR/S (SCH# 2000011075) January 13, 2003 Page 4 of 12

Punding limitations are cited throughout the DEIR/S as the primary reason why significant impacts cannot be mitigated to a level of insignificance. The LORP is compensatory mitigation for existing significant impacts resulting from historic groundwater pumping and diversion activities, and the LADWP should ensure that the LORP is properly funded, implemented, mitigated and maintained. The claim in the DEIR/S that limited funds prevent the mitigation of significant impacts to a level of insignificance should be placed in the context of the economic benefits the LADWP receives from the water it takes from the Owens River. The DEIR/S should estimate the costs to fund implementation of each of the mitigation measures needed to meet the goal of the LORP, and should compare these costs to the historic (1970 to 1990, according to the timeframe stated on DEIR/S p. 2-1), subsequent, and continuing economic benefits of these water withdrawals.

DEIR/S Executive Summary (Comments on the Executive Summary also apply to the related sections of the main document, which may or may not be noted below.)

- 3) Page S-1, last paragraph & Page 1-5, paragraph 3. The DEIR/S states: "As provided in the MOU, the LORP will be adaptively managed. This means that, subject to funding limitations and consistency with the MOU...." This meaning is not consistent with the MOU, which defines Adaptive Management as "...a method for managing the [LORP] that provides for modifying project management to ensure the project's successful implementation, and/or the attainment of the project goals should ongoing data collection and analysis reveal that such modifications are necessary." (Section I.D, pp. 2-3.) This definition does not include any reference to "funding limitations" and the DEIR/S should be revised to reflect this.
- 4) Page S-2, last paragraph & Page 2-33 (Section 2.4.2). The DEIR/S states:

"The management action for creating and enhancing habitats in the Delta is to establish baseflows to the Delta with an average annual flow of 6 to 9 cfs as specified in the MOU. ... While no minimum baseflow has been established for the Delta the daily baseflow would be the amount necessary to maintain Delta conditions and to conserve water for use in the Delta during other times of the year (within the 6-9 annual average)...."

The statement "within the 6-9 annual average" incorrectly implies that the MOU establishes a maximum baseflow. In contrast, the MOU identifies an annual average of approximately 6 to 9 cfs (Section II.C.2, p. 15, emphasis added) and requires that baseflows be adaptively managed to ensure successful implementation of the LORP, or the attainment of the LORP goals. Consequently, flows into the Delta of greater than 9 cfs may be required pursuant to the MOU to meet the goals of the LORP. The DESIR/S should first set forth the goals for the delta, e.g., create and maintain habitat consistent with the needs of the indicator species specified in the MOU, then determine what flows and other actions are needed to meet those goals.

CSLC Comments on LORP DEIR/S (SCH# 2000011075) January 13, 2003 Page 5 of 12

- 5) Page S-3, paragraph 1. The DEIR/S states: "The facility [pump station] is designed to capture flows in the river and divert the water to the Owens Lake dust control project...." How will the water be diverted to the Owens Lake dust control project? Please discuss or add a reference to the DEIR/S section that discusses this.
- 6) Page S-3, paragraph 5, last sentence. Please add the word "areas" after the word "lease" (change to "... throughout the lease <u>areas</u> ...").
- 7) Page S-5, builet 2, 1<sup>st</sup> & 3<sup>rd</sup> sentences. The first sentence would be clarified by adding the word "created" after the word "conditions" ("The temporary adverse water quality conditions <u>created</u> during the initial releases..."). The 3<sup>rd</sup> sentence states that the fishery is expected to recover once water quality conditions improve. Please add a range of time anticipated for the fishery to recover.
- 8) Page S-5, bullet 4. The DEIR/S states: "The rewatering of the river would create new wetted channel areas, including areas that are barren and could cause saltcedar infestation in these and other areas.... There is no feasible mitigation measure to avoid this impact in the future due to funding limitations." Please explain how the goal of the LORP can be met if deleterious species such as saltcedar are not controlled? This statement in the DEIR/S is in direct conflict with the letter and spirit of the MOU, which states that the goal of the LORP includes:

"Establishment and maintenance of diverse riverine, riparian and wetland habitats in a healthy ecological condition...." (Section II.B.1, p. 8.)

"Control of deleterious species whose presence within the Planning Area interferes with the achievement of the goals of the LORP. These control measures will be implemented jointly with other responsible agency programs." (Section II.B.4, p. 9.)

- Page S-5, bullets 5-6. Bullet 5 states: "The amount of water flowing from the Delta Habitat Area to the brine pool transition will be less than existing flows...." Bullet 6 states: "This reduction [in the amount of water released to the Delta from that released over the past 15 years] could possibly reduce the extent of existing aquatic and wetland habitats (including the brine pool transition).... "This significant impact contradicts the MOU's goal to maintain and, in some instances, create habitat consistent with the needs of the indicator species. Table S-1 (p. S-11) states that no feasible mitigation is available due to an existing court injunction that prohibits water inputs to the brine pool that may affect trona-mining operations on the lakebed. The DEIR/S should identify and assess potential project alternatives that meet the dual goals of enhancing/creating habitat consistent with the needs of the indicator species and diverting water from mining operations.
- 10) Page S-7, Table S-2. Please explain the statement that "a higher baseflow of 9 cfs is not feasible unless the MOU goals are not being met." Why isn't it feasible (see comments for Page S-2, last paragraph)? Does the statement that the 50 cfs alternative is feasible and no institutional or technical obstacles exist contradict the

CSLC Comments on LORP DEIR/S (SCH# 2000011075) January 13, 2003 Page 6 of 12

argument that mitigation is infeasible due to a court injunction? Moreover, as noted above, the DEIR/S does not properly set forth the MOU goals or a monitoring program that can determine whether they are satisfactorily met. Please clarify.

- Pump Station). Please list and compare the energy requirements and air pollution emissions associated with the <u>operation</u> of each station. Can the smaller pump station be operated without construction of power poles (a potential significant adverse impact to raptors and aesthetics) and/or by using alternative power sources? In light of the numerous delays that have occurred since the LORP was required to be implemented, the CSLC staff does not concur with the argument in paragraph 5 that 50 cfs stand-alone station is not feasible because design drawings will take up to six months to complete (resulting in a delay in project implementation). The staff strongly recommends that the LADWP start and complete the design drawings prior to certification of this document so that this option may be considered feasible. (See also related comments for Page 2-40.)
- 12) Page 8-16, Table S-1 (Mitigation Measure P-1). Three years may be an insufficient time to control colonization of non-native aggressive or noxious weeds resulting from construction of the pump station. Weed control should be an integral part of, and occur throughout, the proposed restoration monitoring and maintenance program, and the program should be concluded only upon achieving the success criteria approved by the California Department of Fish and Game (CDFG) and other Responsible Agencies.
- 13) Page S-25, Table S-1 (Description of Impact by Issue Area, Rangelands).
  Table S-1 discusses the possibility that cattle drift onto BLM lands may occur, but
  no mention is made of cattle drift onto State-owned lands within the Delta. Table S1 should also identify State lands, and proposed mitigation measure LM-1 should
  include development of lease-specific measures in consultation with the CSLC.

# DEIR/S Sections 1-18

- 14) Page 1-5, paragraph 5. The DEIR/S states: "Although the MOU specifies that a Habitat Conservation Plan (HCP) will be prepared as one part of the LORP Plan, LADWP has concluded, after conferring with MOU parties, to delay initiating the development of an HCP..." Please include in the DEIR/S a proposed timetable, prepared in consultation with the MOU parties, for completion of the HCP.
- 15) Page 1-6, paragraph 1. The DEIR/S states that the proposed LORP does not include any specific actions to manage recreation (other than the current land management practices by LADWP); however, the LORP will provide new recreational opportunities over time. If recreation is not managed, how will the LADWP ensure that the LORP goal to provide for the continuation of sustainable uses including recreation (see MOU, p. 8) is mot? How will the LADWP ensure that existing and new recreational uses are "sustainable" and will not cause

CSLC Comments on LORP DEIR/S (SCH# 2000011075) January 13, 2003 Page 7 of 12

environmental degradation (see definition of sustainable uses in MOU, p. 5)? How will achievement of these goals be monitored?

- 16) Page 1-6, Section 1.3.1 (CEQA Lead Agency and Responsible Agencies). The CSLC also has discretionary actions to take, since development located on CSLC lands is subject to the CSLC's leasing process. Please include the CSLC in the list of Responsible Agencies under the CEQA.
- 17) Page 1-11, Table 1-1. The CSLC has a discretionary action to take on elements of the project as proposed. For example, a lease will need to be issued for portions of the overhead power line and for the stream gages proposed at the lower east and west branch.
- 18) Pages 2-2 to 2-3. As stated in other sections of these comments, the CSLC staff does not agree with the conclusion stated in the DEIR/S that the project description incorporates the adaptive management concept and provides the specificity required for environmental analysis of impacts and subsequent project approval and implementation. In particular, staff believes that the proposed adaptive management and monitoring program cannot effectively monitor the progress of the project as proposed to achieve the goal stated in the MOU.
- 19) Page 2-4, paragraph 3. The DEIR/S states that "To the extent that funding is available, the County and LADWP will conduct the monitoring associated with the LORP...." The LADWP and/or Inyo County should ensure that the necessary funds are set aside to conduct effective monitoring associated with the LORP. See the related comment below.
- 20) Page 2-5, paragraph 3 and Page 2-6, Table 2-1 & paragraph 2. The DEIR/S states that installation of the 50 cfs pump station would cost approximately \$3 million to \$3.3 million less than would installation of a 150 cfs station. Page 2-6, paragraph 2 states that the costs of monitoring are approximately \$2.6 million. Please clarify how the DEIR/S can emphasize limited funds in certain instances, but not, in this instance, support installation of a 50 cfs pump station and the placement of the approximately \$3-3.3 million saved into a fund for monitoring and mitigation.
- 21) Page 2-6, Table 2-1. This table outlines the costs of the two pump station options, but does not include the differences, if any, of the maintenance costs associated with the two options. Please add this information to the DEIR/S.
- 22) Page 2-23, Section 2.3.5.3 (Seasonal Habitat Flows). Paragraph 3 of this section states that "No flows above the 40 cfs baseflow will be released...in years when the runoff is predicted to be 50 percent or less of the average (normal) runoff." The MOU states on p. 12 that "In years when runoff is forecasted to be less than average, the habitat flows will be reduced from 200 cfs to as low as 40 cfs in general proportion to the forecasted runoff in the watershed" (emphasis added). The "no flows above the 40 cfs baseflow" limit in the DEIR/S appears to contradict

CSLC Comments on LORP DEIR/S (SCH# 2000011075) January 13, 2003 Page 9 of 12

does not provide information regarding the size of the berm, what the berm will be constructed of, etc. Please provide these details.

- 28) Page 2-39, paragraph 4 (Pipeline). The DEIR/S states: "A 400-foot long, 48-inch diameter pipeline will extend from the pump station to the existing 60-inch diameter dust control project pipeline as shown on Figure 2-7." Does the existing pipeline depicted in Figure 2-7 continue east and terminate? The entire existing pipeline should be depicted.
- 29) Page 2-40 et seq. (New Power Line). This section does not identify specific power requirements for a 50 cfs pump station. This is required to determine which project alternative (50 cfs or 150 cfs) is the Environmentally Preferred Project pursuant to the CEQA. The DEIR/S also states that a new seven-mile long single conductor power line will be constructed between LADWP's Cottonwood Power Plant west of Owens Lake to a tie-in point on an existing line; however, the document does not appear to describe the proposed line or to include mitigation measures to address potential impacts to raptors, snowy plovers, and other shorebirds. Please provide this information. The power line should include deterrents to minimize raptor deaths resulting from flying into the line, as well as anti-predator perches to minimize predation on snowy plovers and other shorebirds nesting at Owens Lake. Since a portion of the proposed power line will occur on lands under the jurisdiction of the CSLC, the LADWP will need to submit an application to the CSLC.
- 30) Page 2-41, paragraph 6. The DEIR/S states that "The pump station will recover river flows in excess of the flows to the Delta...flows above the amount needed by the dust control project will be diverted to the Aqueduct. No valve will be installed to direct the flows - they will follow a pressure gradient, first to the lake, then to the Aqueduct..." If the excess flows will go to the lake first and then to the Aqueduct, how will the excess flows from the dust control project be diverted to the Aqueduct?
- 31) Page 2-65, Protect Continued Recreational Access to the River. The DEIR/S states: "fences across the river will be designed to avoid interference with boats or other watercraft when feasible". The Owens River is subject to a public navigational easement. This easement provides that members of the public have the right to navigate and exercise the incidences of navigation in a lawful manner on State waters that are capable of being physically navigated by oar or motor-propelled small craft. Such uses may include, but not be limited to, boating, rafting, sailing, rowing, fishing, fowling, bathing, skiing, and other water-related recreational public uses. Therefore, fences should not be placed across the River.
- 32) Page 2-69, paragraph 4. The figure referred to should be 2-23, not 2-22.
- 33) Page 2-70, paragraph 2. This section of the DEIR/S discusses future management of the Delta Lease. The document states changes in fencing and the addition of new watering sites will result in better livestock distribution and forage use.

CSLC Comments on LORP DEIR/S (SCH# 2000011075) January 13, 2003 Page 8 of 12

the general proportionality requirement of the MOU, despite the statement in the last sentence of paragraph 3 that seasonal habitat flows will be established in accordance with the provisions of the MOU. Moreover, the amount and duration of the seasonal flows (together with the base flows and land management) must be calculated to meet the goals of the project, including the delta habitat goals. The DEIR/S does not explain how the proposed flow regime will meet these goals, particularly in light of the proposed reduction in base flows to the delta and the proposed 150 cfs pump station, which would capture most (or all) of the seasonal habitat flows. Nor is there a proper explanation of why flows will not be augmented by downstream spillgates or how this squares with the MOU and the goals for the lower reaches of the river and the delta. Please explain.

- 23) Page 2-30, Section 2.4, Delta Habitat Area Including Pump Station. The DEIR/S states: "The Delta contains two major channels (see Figure 2-5)." Figure 2-5 depicts the Owens River Delta Habitat Area and the location for two proposed stream gages to be located at the end of the Lower West Branch and the Lower East Brach. These lands are under the jurisdiction of the CSLC, and the LADWP must submit an application to the CSLC for all gages or other structures in the CSLC's jurisdiction. Please contact Barbara Dugal for specific requirements.
- 24) Page 2-31, paragraph 2. The DEIR/S states:

"Most of the Delta Habitat Area occurs on State-owned lands, managed by the State Lands Commission (Figure 2-6). These lands are grazed by a single private party, which is in the process of acquiring approvals to continue grazing operations on State property..."

This statement is incorrect. The CSLC previously advised the private party that until the DEIR/S was prepared and adopted, the CSLC would not consider leasing Stateowned lands in the Delta, and that the CSLC staff would consider the private party to be in trespass.

- 25) Pages 2-34 to 2-35. The copy of the DEIR/S mailed to the CSLC does not include these pages (the flip side to page 2-33 is 2.36).
- 26) Pages 2-35 & 6-19. Twenty (20) percent or greater reduction of habitat suitability measured at 15-year interval following baseflow releases to the Delta is too long before considering adjusting the releases. The interval should be revised to ensure that significant amounts of habitat are not lost. A 20 percent or more reduction of habitat may potentially occur in considerably less time than a 15-year time interval. Moreover, if the delta habitat goals are impeded for a known cause that can be remedied, there is no need to wait until year 15. Adaptive management is more timely and flexible than that.
- 27) Page 2-39, paragraph 2. The DEIR/S states that a sheet pile cut-off wall with a minor berm will be constructed to elevation 3,590.5 feet. However, the document

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However, the new watering sites are not identified. Please add details on these new watering sites (location, size, etc.) to the DEIR/S.

- 34) Table 2-21, 2-23, 2-25, and Page 9-4 to 9-5. The EIR/S identifies several rare plant populations within the LORP and the adaptive management plan provides monitoring triggers to better protect these species; however, there are no baseline survey data, e.g., existing population size, extent, trend, etc., and specific monitoring parameters to determine if the project measures are beneficial to these rare plant populations.
- 35) Page 4-41, last paragraph, Section 4.6.3, Mitigation Measures. The DEIR/S states: "If water quality remains degraded during the baseflows or seasonal habitat flows....and conditions for fish remain degraded, LADWP shall consider releasing higher quality water..." Since this is mitigation for impacts, the mitigation measure should state that the LADWP shall release higher quality water from spillgates.
- 36) Page 6-3, paragraph 1, Section 6.1.2, Uses of the Delta. The DEIR/S states: "Most of the Delta Habitat Area occurs on State-owned lands, managed by the State Lands Commission...The total area of LADWP land in the Delta Habitat Area is 420 acres..." As outlined in the MOU, the goal of the LORP for the Delta Habitat Area is to enhance and maintain approximately 325 acres of existing habitat consisting of riparian areas and ponds suitable for shorebirds, waterfowl and other animals and to establish and maintain new habitat consisting of riparian areas and ponds suitable for shorebirds, waterfowl and other animals within the Delta Habitat Area. Therefore, since the LADWP's property in the Delta Habitat Area is not fenced and cattle trespass onto State land and the LADWP's acreage is small compared to State land in the Delta Habitat Area, the LADWP should consider eliminating grazing on the 420 acres in the Delta Habitat Area.
- 37) Page 6-47, Potential Impacts to Brine Pool (Both Options). As has been acknowledged in the DEIR/S (Page 6-47), existing mining operations are located on the lakebed and can be affected by water levels in the brine pool. Such mining operations, located on State-owned lands, are currently under lease from the CSLC. The DEIR/S states that LORP will not affect existing mining operations. In this regard, the proposed LORP cannot conflict and/or impact those operations and/or the CSLC's Lessee. The LORP will require coordination with the CSLC and the State's Lessee to preclude negative impacts to a significant mineral resource. Please add this information to the DEIR/S.
- 38) Page 9-2, Section 9.1.2 (re. potential Impacts associated with grazing). An additional feasible "Best Management Practice" to address potential impacts of grazing on water quality is the participation by grazing lessees in the Statewide Rangeland Water Quality Management Program. This project educates rangeland owners, ranch operators and other interested persons about protecting rangeland water quality through improved grazing practices.

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39) Page 9-8, Section 9.3.2 (State Lands Commission Lands in the Delta). The DEIR/S states that the impact of cattle drift onto public lands would be similar to that described for BLM lands and the same mitigation measure would apply. Therefore, please revise proposed Mitigation Measure No. LM-1 by adding the underlined text as follows:

"The grazing management plan for individual leases shall be modified to incorporate herd and grazing practices.... These lease-specific measures shall be developed in consultation with BLM and CSLC and shall include...."

- 40) Page 10-5, first full paragraph, & Page 10-7, last paragraph. Please refer to the CSLC's staff's comments above regarding the DEIR/S's emphasis on funding limitations. The LADWP should be required to set aside the necessary funds to implement programs to control saltcedar and other deleterious species that interfere with the goals of the LORP.
- 41) Page 11-7, Reduction in Existing Flows to the Delta (Class I Impact). The DEIR/S states: "releases to the Delta under the LORP would be about 35 percent less than under current release regimes unrelated to the LORP..." As stated in the MOU, the goal is to establish and maintain existing habitat and new habitat. Based on the alternatives presented, at this time, the CSLC supports the Alternative: 50 cfs Pump Station with Higher Baseflows and Modified Seasonal Habitat Flows. However, again, to comply with the MOU and the CEQA, the only proper alternative is one designed to meet the goals set forth in the MOU, e.g., the habitat consistent with the needs of the indicator species. The goals have not changed, and will not change. The City is obligated to meet these goals regardless of the physical features of the project that it selects. It must begin by setting forth the goals clearly, designing and analyzing a project to meet those goals, and including provisions for monitoring and adaptive management that ensure that the goals are met over time. (See key comments, above.)
- 42) Page 12-2, Environmental Impacts of the LORP. The DEIR/S lists potentially significant impacts associated with the proposed LORP and identifies the impacts as Class I Impacts (Significant and Unmitigable). However, Paragraph 5 states that..."the amount of water flowing from the Delta Habitat Area to the brine pool transition will at certain times of the year be less than existing flows...will result in a decrease in shorebird habitat in the brine pool transition area. As outlined in Paragraph 22 above, the LADWP could avoid this significant impact by implementing the 50 cfs Pump Station Alternative or taking other action. Moreover, in light of the fact that shorebirds are an indicator species for the delta, please explain how this complies with the goals of the MOU.
- 43) Page 12-4, paragraph 12. Please add the following to Paragraph No. 12: New land management on LADWP leases could cause cattle draft on BLM and State Land Commission lands.

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# <u>Appendices</u>

44) The MOU (April 1997) and the Lower Owens River Project Ecosystem Management Plan (August 2002) should be incorporated as Appendices of the DEIR/S.

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> 163 May Street Bishop, CA 93514



## COUNTY OF INYO WATER DEPARTMENT

October 6, 2005

Mr. Clarence Martin City of Los Angeles Department of Water and Power 300 Mandich Street Bishop, California 93514

Subject: Comments on Notice of Preparation of a Draft Supplemental Environmental Impact

Report on the Lower Owens River Project in Compliance with Title 14, (CEQA

Guidelines) Sections 15082(a), 15103, and 15375 of the California Code of Regulations

#### Dear Mr. Martin:

On behalf of the County of Inyo, the Inyo County Water Department offers the following comments concerning the Notice of Preparation of a Draft Supplemental Environmental Impact Report on the Lower Owens River Project in Compliance with Title 14, (CEQA Guidelines) Sections 15082(a), 15103, and 15375 of the California Code of Regulations ("NOP").

#### Role of the County of Inyo

Section 1.3.1 of the Final EIR on the LORP acknowledges that the County is a CEQA Responsible Agency on the LORP because of its independent responsibility to fund a portion of project implementation (up to \$3.75 million) and for funding one half of, and jointly managing, most post-implementation project activities. Given these obligations, the County will consider certification of the Supplemental EIR in its capacity as a CEQA Responsible Agency.

## Location of Evaluation of Impacts

The NOP references a Stipulated Judgment in Inyo County Superior Court Case Number S1CVPT04-37217. Section 1 of the judgment entered in that case requires "LADWP to prepare a focused environmental analysis that addressed the impacts of the LORP to the 'brine pool transition area,' as described in Paragraph 1(b) above and shown on Exhibit A, consistent with CEQA." Although the NOP does not reference Paragraph 1(b) or the map attached as Exhibit A to the judgment, the focus of the Supplemental EIR should be on impacts to the area described in Paragraph 1(b) of the Stipulation and shown on Exhibit A.

#### Baseline Information

The NOP states that the Supplemental EIR "will include detailed description of the existing biologic resources and hydrologic conditions (at the time of the publication of the NOP for the Supplemental EIR), detailed description of the change in hydrologic and habitat conditions expected under LORP, and analysis of potential impacts on wildlife, particularly birds." In order to adequately describe the impacts of the LORP on the brine pool transition area, the Supplemental EIR should contain sufficient baseline data on wildlife, particularly birds, gathered over an appropriate period of time. Such baseline information is necessary to enable the Supplemental EIR to fully assess and describe the impacts on wildlife, if any, caused by the seasonal reductions in water supply to the brine pool transition area that will result from the LORP.

# Postponement of the Operation of the LORP Pump Station

The NOP states that the Stipulated Judgment described above requires LADWP to "postpone the operation of the pump station pending consideration and certification of the focused environmental analysis." It should be noted that the Stipulated Judgment does not require LADWP to postpone operation of the pump station. The relevant portion of the Stipulated Judgment, Section 4, enjoins LADWP "from operation of the portion of the LORP that could affect the brine pool transition area...pending the consideration and certification of the focused environmental analysis, consistent with the requirements of CEQA."

#### Conclusion

Thank you for the opportunity to comment on the NOP. The contact person for the County is the Water Department Director, who can be reached at the address and telephone number above.

Phil Mc Dowell

Interim Director, Water Department



Agency Secretary

# California Regional Water Quality Control Board

## Lahontan Region

Arnold Schwarzenegger Governor

2501 Lake Tahoc Boulevard, South Lake Tahoe, California 96150 (530) 542-5400 • Fax (530) 544-2271 http://www.waterboards.ca.gov/lahontan

November 1, 2005

Clarence Martin City of Los Angeles Department of Water and Power (LADWP) 300 Mandich Street Bishop, CA 93514

#### COMMENTS ON THE NOTICE OF PREPARATION FOR SUPPLEMENTAL DRAFT ENVIRONMENTAL IMPACT REPORT ON THE LOWER OWENS RIVER BRINE POOL TRANSITION AREA, INYO COUNTY

The staff of the California Regional Water Quality Control Board, Lahontan Region (Regional Board) has received the Notice of Preparation (NOP) for the Draft Supplemental Environmental Impact Report (EIR) on the Lower Owens River Project (LORP). The Supplemental EIR must address the impacts of the LORP to the brine pool transition area between Owens Lake and the Delta Habitat Area. Thank you for the opportunity to provide comments on the scope of the environmental document.

#### **Project Description**

The LORP was identified in a 1991 EIR as mitigation for impacts related to groundwater pumping by Los Angeles Department of Water and Power (LADWP) from 1970 to 1990. The LORP is a large-scale habitat restoration project with four primary components: (1) releasing water to the Lower Owens River to enhance fisheries and riparian habitats along 62 miles of the River; (2) providing water to the Delta Habitat Area to maintain and enhance 325 acres of existing wetland and aquatic habitats; (3) enhancing a 1,500-acre off-river area, the Blackrock Waterfowl Habitat Area, with seasonal flooding and land management activities to benefit wetland and waterfowl; and (4) maintaining several off-river lakes and ponds near the Blackrock Waterfowl Habitat Area.

The Final EIR for the LORP, dated June 23, 2004, did not include impacts to the southern-most portion of the Delta Habitat Area known as the brine pool transition area. This area is located between the vegetated wetlands of the Delta Habitat Area and the Owens Lake brine pool to the southwest. A lawsuit filed by the Sierra Club resulted in a Court-ordered judgment requiring LADWP to prepare and circulate a focused environmental analysis that addresses the impacts of the LORP to the brine pool transition area. The purpose of the Supplemental EIR will be to evaluate potential impacts on this brine pool transition area from the LORP by describing in detail the existing biological resources and hydrologic conditions and the changes in hydrologic and habitat conditions expected under the LORP.

#### Water Quality Protection Standards

The Regional Board is a responsible agency pursuant to the California Environmental Quality Act (CEQA) for this proposed NOP and Supplemental EIR. The Water Quality Control Plan for the Lahontan Region (Basin Plan) lists water quality objectives and beneficial uses, including

California Environmental Protection Agency



Wildlife habitat, for the Lower Owens River and other related waters within the project area. Other beneficial uses for the Owens Lake and minor surface waters and wetlands in the area are: Groundwater Recharge; Freshwater Replenishment; Water Contact Recreation; Non-contact Water Recreation; Commercial and Sportfishing; Warm Freshwater Habitat; Cold Freshwater Habitat; Inland Saline Water Habitat; Rare, Threatened, or Endangered Species; Spawning, Reproduction, and Development; Water Quality Enhancement; and Flood Peak Attenuation/Flood Water Storage. Water quality objectives include the Nondegradation Objective as well as both narrative and numeric water quality objectives listed in Chapter 3 of the Water Quality Control Plan for the Lahontan Region (Basin Plan), including Nondegradation of Aquatic Communities and Populations.

#### **General Comments**

The Supplemental EIR should include a description of these objectives and beneficial uses. Both surface and ground water resources must be considered. Where significant or potentially significant effects are identified, feasible mitigation measures must be evaluated, together with appropriate monitoring for proposed mitigations. The water quality control standards applicable to this NOP for the Owens Hydrologic Unit (HU) are contained in the Basin Plan, (website address http://www.waterboards.ca.gov/lahontan/BasinPlan/Index.htm).

The plans and policies in Section 4.9 of the Basin Plan should be reviewed and addressed in the Supplemental EIR, particularly the subsections pertaining to Water Quality/Quantity Issues, Wetlands Protection and Management, Floodplain and Riparian Area Protection, Sensitive Species and Biological Communities, and Watershed Restoration. In regard to species and biological communities affected, the Supplemental EIR should address the potential effects on recently discovered microorganisms surviving in salt pans that use arsenic as a source of energy (see, for example, http://www.isslr.org/news/newsone.asp?qnewsid+268, copy enclosed).

#### **Specific Comments**

- 1) Comments and Responses in the DEIR and FEIR related to the Brine Pool Transition Area
  - a) Impacts from Reduced Flow into and out of the Delta Habitat Area

    The Draft EIR indicated that the "amount of water flowing from the Delta Habitat Area
    to the brine pool transition area will be less than existing flows, and as such will result in
    a decrease in shorebird habitat in the brine pool transition area." In the Final EIR, it was
    estimated that 35% less water will pass to the Delta Habitat Area than the current or
    recent annual average flow rate of about 11 cubic feet per second (cfs), which will likely
    cause a decrease in shorebird habitat in the brine pool transition area. This is contrary to
    policies of the Regional Board to maintain existing beneficial uses of state waters,
    including habitat for terrestrial and aquatic life forms. Effects of reduced water flow on
    beneficial uses include reduced habitat (area), impaired habitat (value) and reduced
    freshwater inputs that may increase salt concentration. The Supplemental EIR must fully
    address any potentially significant adverse effects on beneficial uses and propose
    mitigation to reduce the impacts to insignificant levels. One feasible means to prevent
    adverse effects may be to maintain present conditions and water flows to the brine pool
    transition area.
  - b) Previous Regional Board Comments Requesting that Impacts be Addressed

In the Regional Board's comments on the Draft EIR, dated November 1, 2002, we had requested that the impacts to the brine pool and the transition area be addressed in the Final EIR. The following is an excerpt from our January 14, 2003 letter:

#### "Section 6.5 POTENTIAL IMPACTS TO BRINE POOL

...The proposed water management plan with a 150 cfs pump station (Option 1) of the LORP will result in a smaller consistent outflow of about 0.5 cfs from the Delta to the brine pool. The proposed water management is likely to decrease the extent of freshwater flooding on the brine pool in winter months (relative to existing conditions) and to increase the extent of freshwater flooding in summer months.

Under Option 2 with a 50 c/s pump station there would be a potential reduction of 2,000 acre-feet of water passing through the Delta to the brine pool with an average annual flow of 7.1 c/s in the future. This option would result in a reduction of the surface area of the brine pool over a long period of time. This impact may be offset in part, or wholly, by ground water infiltration due to re-watering of the river under the LORP plus the water applied to Owens Lake associated with the dust control project. The final EIR should include a more specific discussion related to the potential impacts and mitigation of any adverse impacts of both Option 1 and Option 2 upon the brine pool and its associated wetland/freshwater interface areas."

#### LADWP's response to these comments follows:

"Based on available information, impacts to the Delta Habitat Area including the brine pool transition area have been predicted to the extent known and are described in revised Section 6.3. Regarding impacts to the brine pool transition area, please see response to comment 26-5 and revised Section 6.3.5. Impacts on the mining operation located adjacent to the brine pool are discussed in Section 6.4."

#### Section 6.3.5 of the Final EIR states, in part, the following:

"...mapping from aerial photographs indicates that the areal extent of this intermittently flooded playa in the brine pool transition area is approximately 58 acres, or approximately 2 percent of the total Delta Habitat Area. ... since baseflow to the Delta Habitat Area will be managed to minimize outflow, the project is likely to decrease the volume of water reaching the brine pool transition area and, consequently, reduce the extent of sheet flow in the intermittently flooded playa habitat area during the months of October to April relative to existing conditions [which is the time of year this area serves as habitat for waterfowl, wading birds, and shorebirds]. ...The area of the Delta brine pool transition area that would be affected by the project is small relative to the amount of similar habitat that is currently available in close proximity, i.e., the shallow flooding areas of the Owens Lake Dust Mitigation Program. ... Within the context of existing conditions in the Delta and the overall increase of shallow flooded playa habitat types created under LORP, the potential reduction in this type of habitat within the Delta brine pool transition area is considered less than significant. ..."

With regard to the size of the impact area, 58 acres is not an insignificant or irrelevant area. The size of the area is very relevant if one of the stated goals of the project is to maintain existing habitat. Again, the Supplemental EIR should fully address potential adverse impacts to the brine pool transition area to the extent feasible and propose mitigation for those impacts. The mitigation currently under way for the Owens Lake Dust Control, which was intended to mitigate other impacts, should not be included as mitigation for impacts to the brine pool transition area.

In Section 6.3.2.3 (Ecological Effects of Reduced Flows to the Delta), the Final EIR discusses the impacts of reduced flows to the Delta Habitat Area and concludes that "Under the proposed monitoring adaptive management program, LADWP shall make adjustments to the amount and timing of the baseflows and pulse flows up to an average

annual flow of 9 cfs [instead of 7.1 cfs] to reduce any possible adverse effects on the extent and condition of existing aquatic and wetland habitats in the Delta Habitat Area."

In response to above, Section 6.3.6 (Impact Summary) of the Final EIR concludes: "LADWP does not concur with the view point [as presented in 6.3.2 (Impact Assessment No. 2 prepared by URS)] that reduction in the outflow from the Delta would adversely affect habitat (except in the brine pool transition area as described in Section 6.3.5)."

Although admitting affects on habitat in the brine pool transition area, LADWP dismisses the assessment presented in Section 6.3.2.3. We disagree with LADWP's dismissal of this assessment, which was not adequately explained.

With regard to the response that "releasing flows in excess of 9 cfs annual average to increase flows to the brine pool transition area is infeasible due to the September 2000 injunction" (Response 26-5), an amendment or other alternatives regarding the Court injunction should be explored as an option.

#### 2) Adaptive Management Plan

In addition, an Adaptive Management Plan, which may include surface and groundwater monitoring, should be developed for the brine pool transition area and be included in the Supplemental EIR. Monitoring the salinity and alkalinity in the surface water and groundwater in the brine pool transition area should be incorporated into this plan to ensure that salinity or other effects do not adversely affect water quality or beneficial uses in fresh or brackish waters.

In summary, the Supplemental EIR must address all beneficial uses and objectives pertaining to this area and ensure that all impacts are mitigated, monitored and adaptively managed to ensure successful mitigation.

Please contact Tobi Tyler at (530) 542-5435 or by email at <a href="ttyler@waterboards.ca.gov">ttyler@waterboards.ca.gov</a> if you have any questions regarding this matter. You may also contact me at (530) 542-5430.

Alan Miller, PE

Chief, North Basin Regulatory Unit

Enclosure:

Mercury News article, 6/29/2005

cc:

Environmental Protection Agency, San Francisco
U.S. Fish and Wildlife Service, Ventura
California Department of Fish and Game, Bishop
State Clearinghouse, Office of Planning and Research, Sacramento
Inyo County Water Department, Bishop

TT/didT: Crints LORP NOP for suppl EIR.doc [Pending/ Inyo County /LORP